

Message Text

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ORIGIN EB-11

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FM SECSTATE WASHDC

TO AMEMBASSY RANGOON

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E.O. 11652: N/A

TAGS: ETRN, BM

SUBJECT: CIVAIR - INFORMAL REQUEST FOR NEGOTIATIONS

REF: RANGOON 1589

1. USG HAS NO OBJECTION TO RECEIVING A DELEGATION FROM

BURMA IN WASHINGTON, BUT WE ARE NOT PRESENTLY PREPARED TO
SEND A DELEGATION TO RANGOON FOR NEGOTIATIONS WHICH APPEAR
TO HAVE AS THEIR MAIN PURPOSE POSSIBLE REDUCTION IN RIGHTS
PRESENTLY AVAILABLE TO US.

2. EMBASSY IS AUTHORIZED TO ADVISE GUB THAT WE HAVE NO
OBJECTION IN PRINCIPLE TO THE SUGGESTED NEGOTIATIONS,
BUT WE ARE NOT ABLE TO SEND A DELEGATION TO RANGOON IN THE

NEAR FUTURE. IF THE GUB CONFIRMS THAT IT WISHES TO SEND A
DELEGATION TO WASHINGTON FOR CONSULTATIONS UNDER ART 11 OF
THE 1949 AIR TRANSPORT AGREEMENT, THE USG WILL MAKE ARRANGE-
MENTS TO RECEIVE IT AND WILL SUGGEST AN APPROPRIATE DATE
AROUND OCTOBER 1974. IT MAY BE POSSIBLE, HOWEVER, TO
RESOLVE SUCH ISSUES AS THE BURMESE WISH TO RAISE WITHOUT
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A MEETING OF DELEGATIONS.

3. A REVIEW OF OUR RECORDS INDICATES THAT THE BURMESE DID NOT RESPOND TO THE EMBASSY'S NOTE INCORPORATING THE PROVISIONS OF THE AD REFERENDUM AGREEMENT REACHED IN NEGOTIATIONS IN 1965 WHEREBY THE 1949 AIR TRANSPORT AGREEMENT WOULD HAVE

BEEN AMENDED BY MAKING THE FOLLOWING CHANGES:

(A) INCORPORATED CONCEPT OF A SINGLE DESIGNATED AIRLINE.

(B) DELETE MANDALAY FROM THE US ROUTE DESCRIPTION.

(C) SPECIFY THE DESCRIPTION OF A BURMESE ROUTE TO THE UNITED STATES.

(D) SPECIFY BY COUNTRIES THE POINTS ON THE US ROUTE TO AND BEYOND BURMA.

4. SINCE 1965 CIRCUMSTANCES HAVE CHANGED AND USG NOW SEEKS AS A MATTER OF POLICY TO AVOID DEFINING ROUTES FOR OTHER COUNTRIES UNTIL THEIR CARRIERS ARE ABLE TO IMPLEMENT THEM. SIMILARLY IN DEFINITION OF US ROUTES WE AVOID DEFINING EN ROUTE POINTS WITHIN COUNTRIES. PAN AM'S WITHDRAWAL OF SERVICE FROM RANGOON IN 1971 ALSO CHANGES CIRCUMSTANCES SOMEWHAT BUT OVERFLIGHT RIGHTS REMAIN VALUABLE TO US. EMBASSY IS ACCORDINGLY REQUESTED TO EXPLORE INFORMALLY WITH GUB POSSIBILITY OF REACHING AGREEMENT WHICH MIGHT INCLUDE INTER ALIA THE FOLLOWING:

(A) MAKE PROVISION FOR THE CONCEPT OF A SINGLE CARRIER TO BE DESIGNATED BY EACH SIDE.

(B) PROVIDE THAT TRANSIT OR OVERFLIGHT RIGHTS, AND THE

RIGHT TO MAKE STOPS FOR NON-TRAFFIC PURPOSES, MAY CONTINUE TO BE EXERCISED BY ONE OR MORE US CARRIERS.

(C) DEFINE A ROUTE FOR THE UNITED STATES THAT WILL OMIT MANDALAY AS A POINT IN BURMA, BUT WHICH WILL SPECIFY BY COUNTRY (BUT NOT BY CITY) POINTS ON THE US ROUTE TO AND LIMITED OFFICIAL USE

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BEYOND BURMA.

(D) CONFIRM THAT A BURMESE ROUTE TO THE US WILL BE CONSIDERED AT SUCH TIME AS A BURMESE CARRIER IS PREPARED TO OPERATE TO THE UNITED STATES.

5. IF IT APPEARS THAT THE BURMESE WOULD BE RECEPTIVE TO MODIFICATIONS IN THE AGREEMENT ALONG THESE LINES PLEASE

ADVISE. FYI. ALTHOUGH WE HAVE NO PRESENT PLANS TO SEND A
DELEGATION TO THE AREA IT IS POSSIBLE THAT WE MAY FIND IT
NECESSARY TO DO SO IN THE LATE FALL. SHOULD THIS OCCUR AND
IF IT APPEARS THAT THE BURMESE ARE FAVORABLY DISPOSED
TOWARD AMENDING THE AGREEMENT ALONG THE ABOVE LINES THERE

IS THE POSSIBILITY OF WORKING RANGOON INTO DELEGATION'S
TENTATIVE SCHEDULE. END FYI. DEPT WOULD ALSO APPRECIATE
HAVING COPY OF DRAFT BURMESE AGREEMENT REFERRED TO IN
MEMCON OF JUNE 27 BETWEEN AMB AND SEC TRANSPORT AND COM-
MUNICATIONS WHICH HAS JUST ARRIVED. INGERSOLL

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